

Whither innovation?

Moving beyond the buzzword

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LA SOCIÉTÉ ET LA POLITIQUE PUBLIQUE
INSTITUTE FOR SCIENCE, SOCIETY AND POLICY

DISCUSSION PAPER
INNOVATION

March 2012

Looking at Innovation from a Uniquely Canadian Perspective

*The Case for a New Alliance of
Practice, Policy and Scholarship*

Richard Hawkins, PhD

Fellow, Institute for Science, Society and Policy (Ottawa)

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Senior Fellow, The Center for Innovation Studies (Calgary)

Fellow, Institute for Sustainable Energy, Environment and Economy (Calgary)



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1. **What is innovation and why should it concern policy-makers?**
2. **How has innovation been conceptualized in policy?**
3. **What is the problem with this conceptualization?**
4. **Is Canada good or bad at innovation?**
5. **Do existing innovation policies work?**
6. **Why is it important for Canada to think about innovation policy in a different way?**
7. **What needs to be done?**

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Today's
talk

The conventional wisdom...

- Innovation is about technology
- More science yields more technology
- More R&D yields more innovation
- More innovation yields higher growth, productivity and employment

Therefore:

- **The policy problem becomes how to stimulate innovation and entrepreneurship**

The “Canada Syndrome” ...

Structural dimensions:

- ☑ High levels of knowledge and skills, but low levels of translation
- ☑ Lots of profitable businesses, but low investment in R&D
- ☑ Lots of money, but little capital for new ventures

The “Canada Syndrome”...

Cultural dimensions:

- not entrepreneurial
- risk averse
- lack of ingenuity



The “Canadian” solution...

- Subsidize industry R&D
- Import more knowledge producers
- Invest in research infrastructure
- Commercialize more university research
- Start more hi-tech companies
- Import more capital
- Import risk takers and entrepreneurs

The embarrassing result...

**None of the measures
we adopt appear to be
having any effect**

What's the big idea?

The root of the problem...

**Our policies and measures
have become completely
detached from what is
known about innovation
and how it creates wealth**

**The policy issue is not
how to stimulate
innovation and
entrepreneurship**

The policy issue is **how
to create prosperity
from innovation and
entrepreneurship**

What is innovation?

A ***socio-economic outcome***, not an input or artifact

A ***new combination*** of factors that creates a new source of public welfare

A ***qualitative*** change: not in how much is produced, but in what is produced and how

Generates growth by ***displacing*** existing sources of value with new sources of value – “creative destruction”

What is R&D?

*“...creative work undertaken on a systematic basis in order to increase the stock of knowledge, **including knowledge of man (sic), culture and society**, and the use of this stock of knowledge to devise new applications.”*

[OECD Frascati Manual for R&D Statistics (2006)]

R&D and innovation?

- R&D is *not innovation*
- R&D is only one of many possible INPUTS to innovation
- More firms innovate than perform R&D
- R&D can also be a disincentive to investment
- R&D is highly *concentrated*
 - Fewer than a dozen sectors are R&D intensive (re-investing > 3% of revenues in R&D)
 - About 800 *large* firms worldwide perform roughly 80% of global R&D (by investment)
 - In Canada ca 75 companies perform ca 50% of R&D

Successful R&D combines many knowledge streams

Market knowledge:

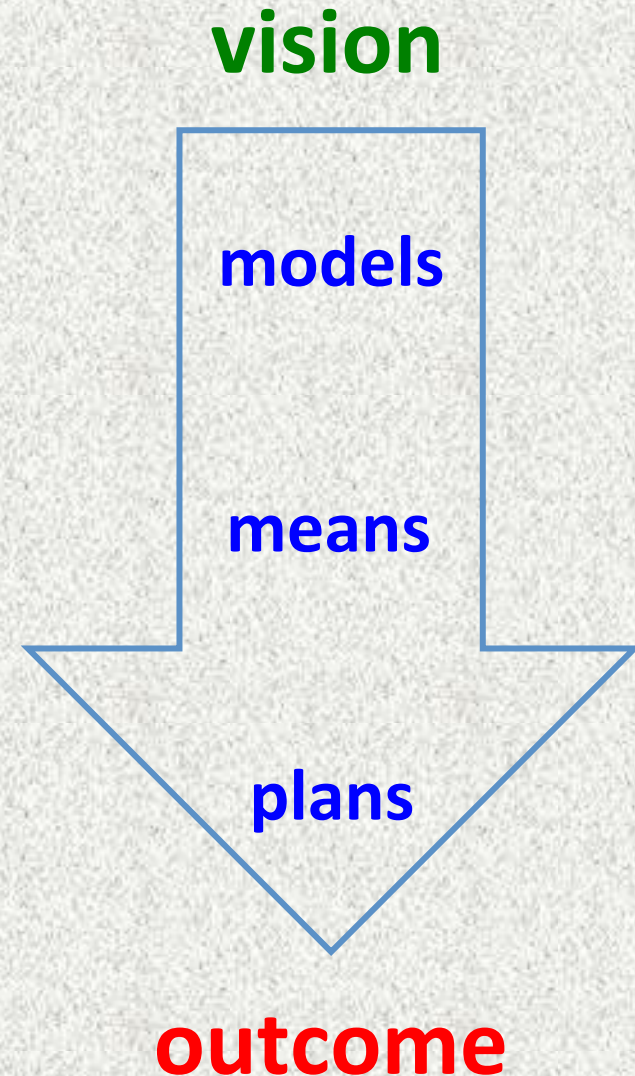
- customers
- competitors
- suppliers
- networks
- social, political and economic trends

Technical knowledge:

- engineering
- science
- production

Organizational knowledge:

- finance
- management
- procurement



Innovation policy?

Historically in the OECD region, Innovation Policy has been Technology Policy:

- Innovation defined narrowly in terms of technical change
- Policies aimed at producing and applying more technology

What's wrong with this approach?

- There is *no shortage* of technology
- Innovation involves *much more than technology*
- Focuses public resources on “*technology producer goods*”
- *Runs high risk of deflecting public resources from crucial innovation opportunities*

Three essential concepts from the science on innovation:

1. Learning
2. System
3. History

1. Learning

FOUR BASIC TRUTHS ABOUT ENTREPRENEURSHIP AND INNOVATION:

They are norms, not exceptions

They do not create prosperity automatically

Societies become prosperous only if they learn
how to transform them into public welfare

Societies sustain and increase prosperity only if
they continue to learn as circumstances evolve

Ground zero for learning about innovation in Canada

- Our economy is driven by *capital-intensive* industries (resources and financial services)
- We are both a *resource-based* economy **and** a *knowledge-based* economy
- Our *resource sectors* are also among our most *S&T intensive* sectors

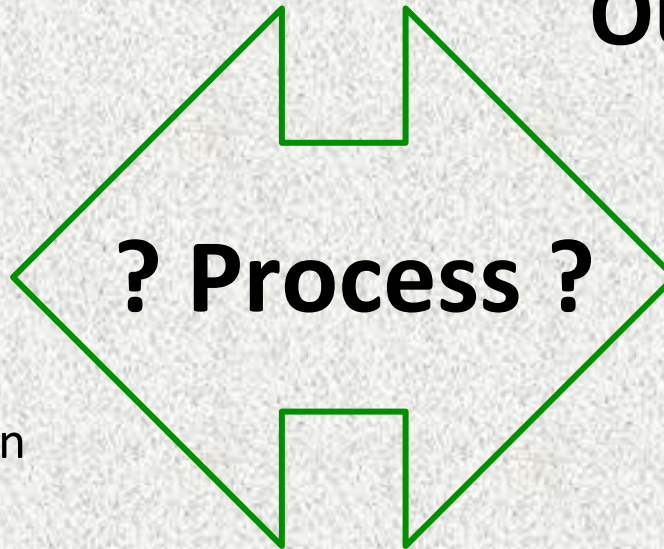
Very little of this is reflected in conventional approaches to assessing national innovation performance

The knowledge gap

SOCIO-ECONOMIC INDICATORS

Inputs

R&D
Venture capital
Publications
Licenses
Company formation
etc.



Outcomes

Profitability
Growth
Employment
Exports
etc.

INNOVATION INDICATORS

**So how do we get
numbers that reflect
Canada's innovation
realities?**

2. System

Innovation is a process not an artifact

All parts are important

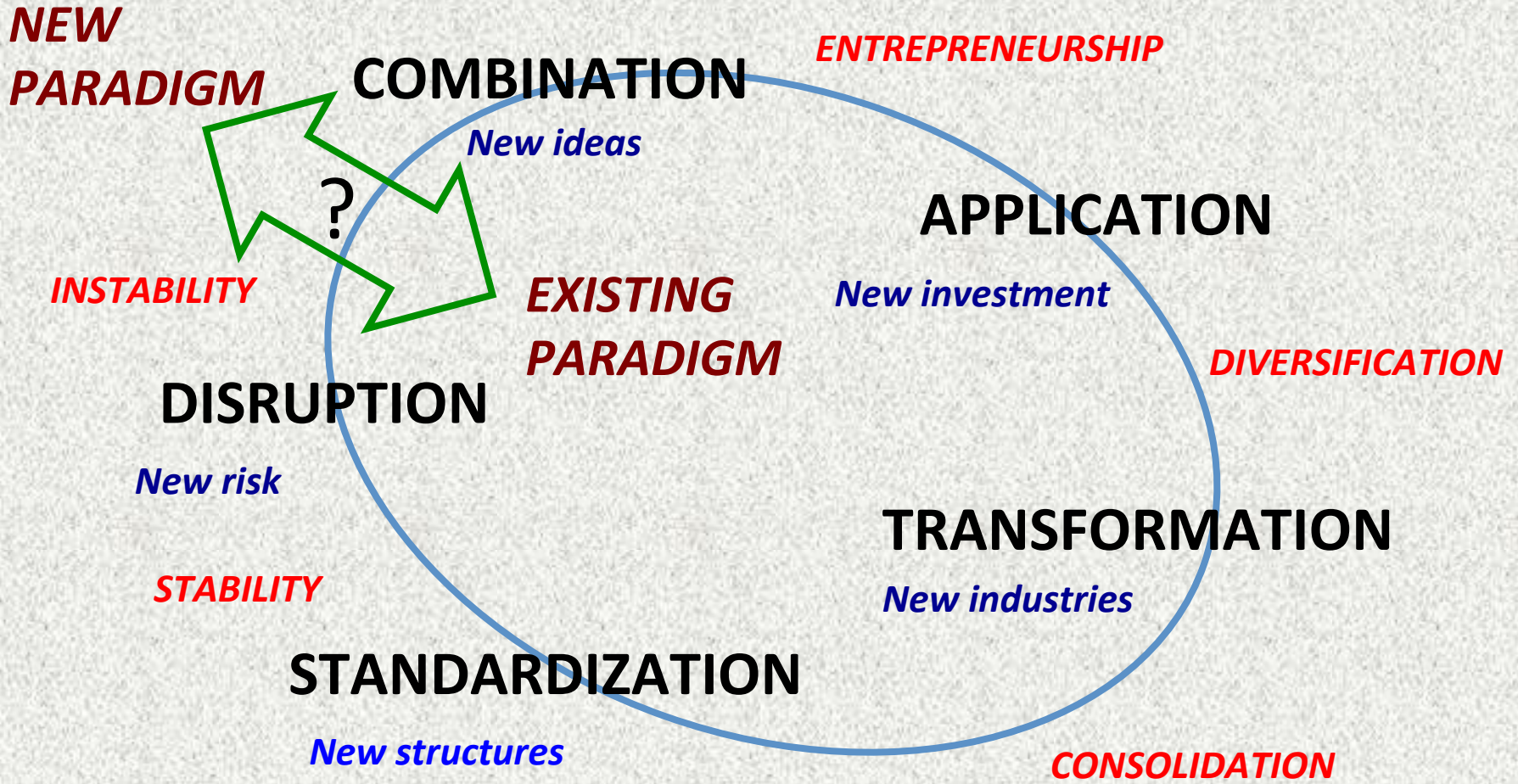
All parts must function

SYSTEM of INNOVATION

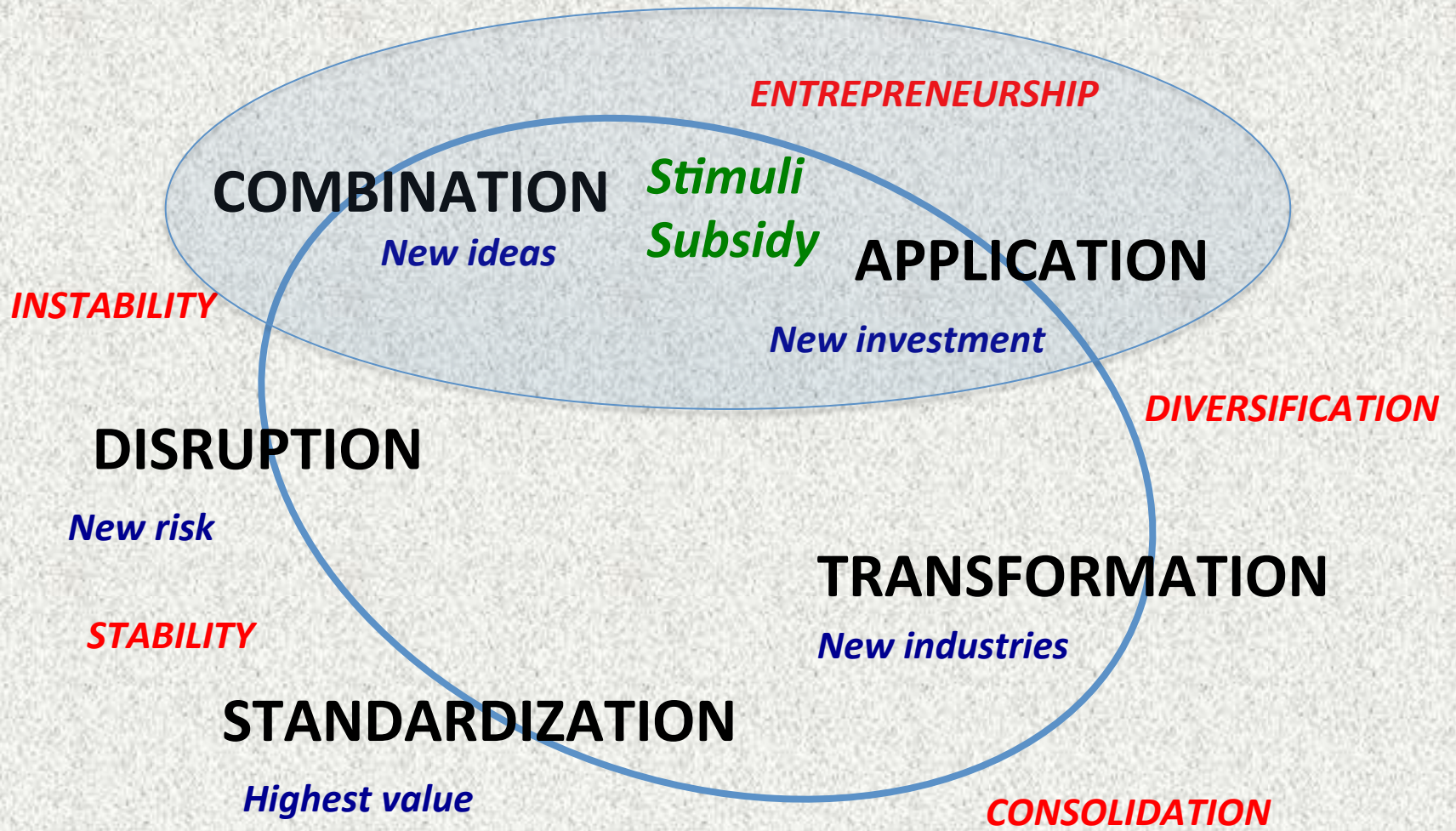
Only as strong as its weakest part

“Whole system” diagnostics

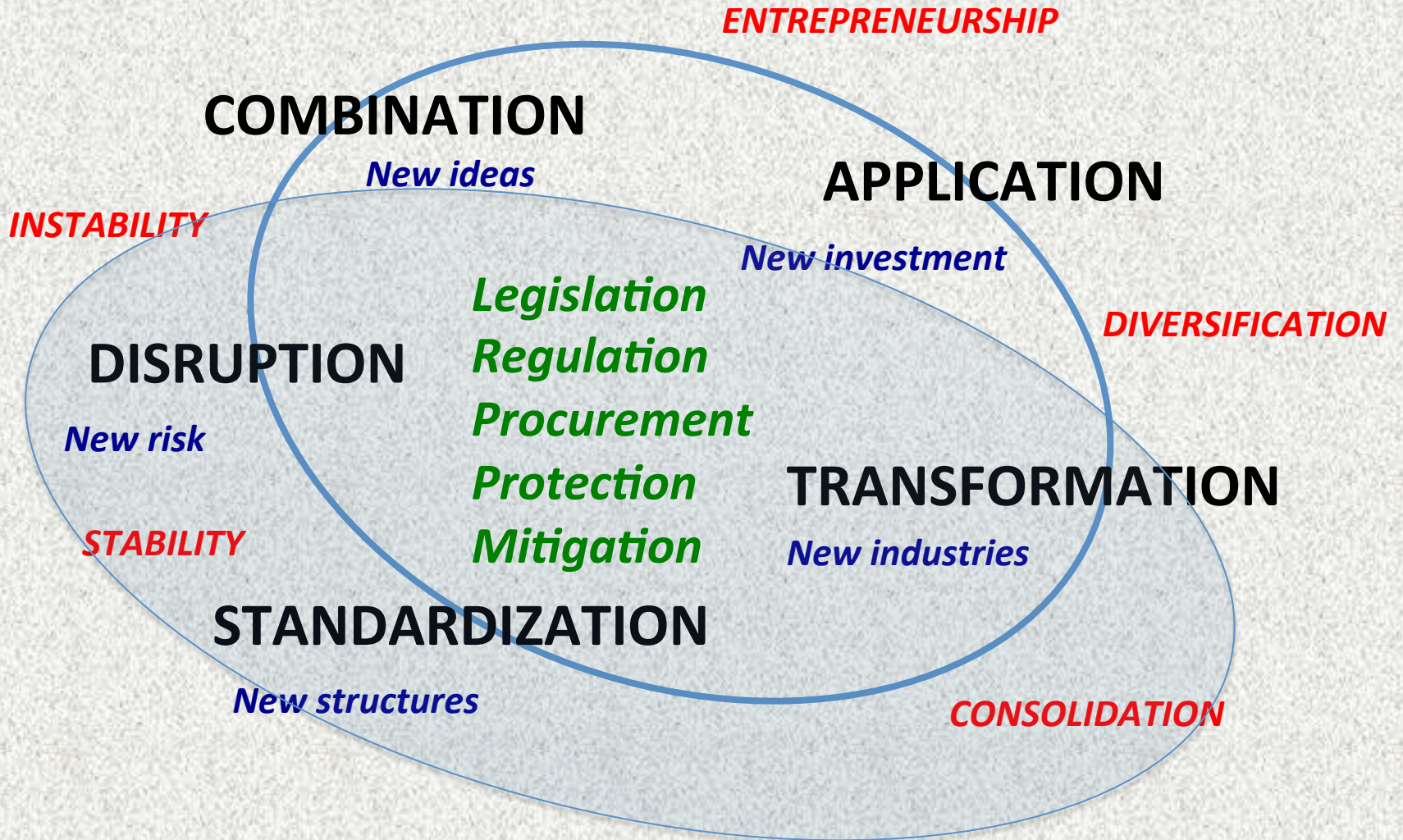
Innovation is a complex system



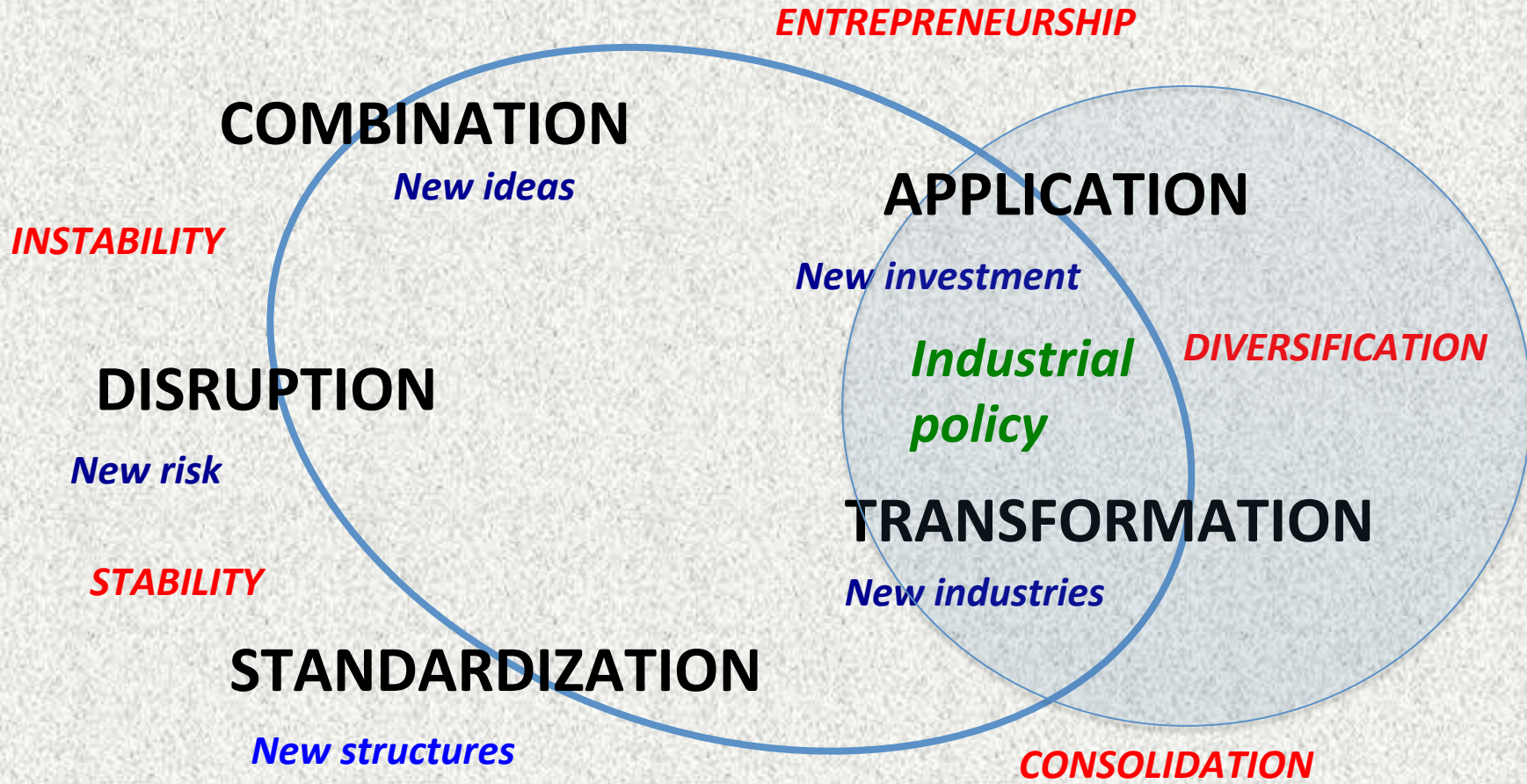
Current focus of “innovation” policy



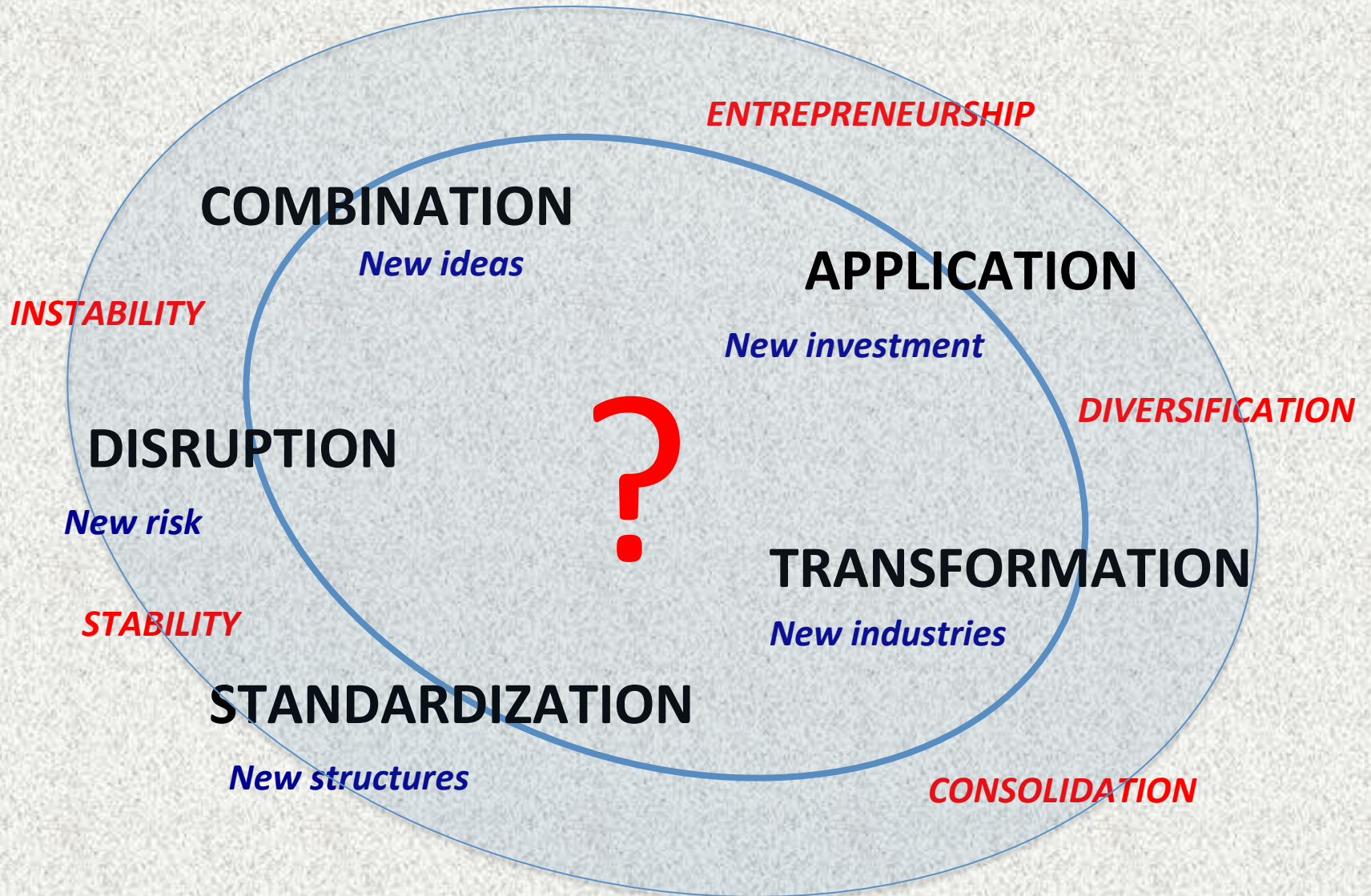
Natural habitat for public policy



The critical (“missing?”) link



The challenge for Canadian innovation policy



3. History

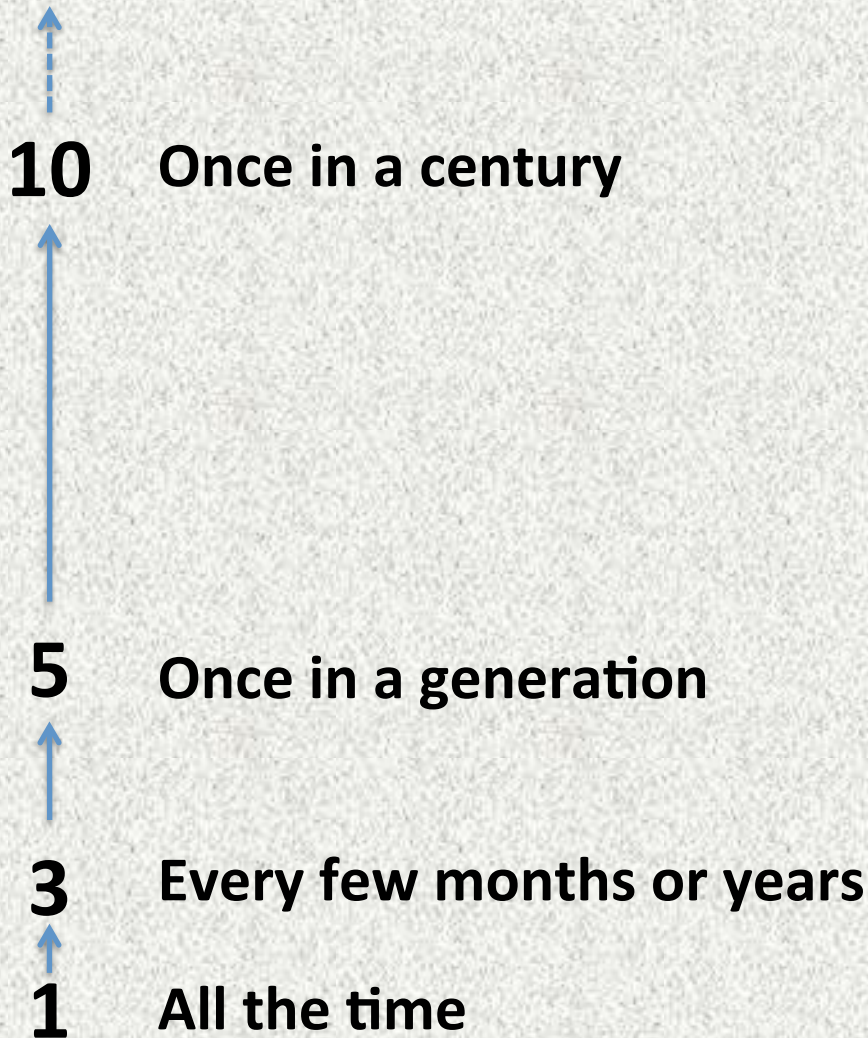
History matters in innovation

Where you start plays a huge role in
where you can go
and how you can get there

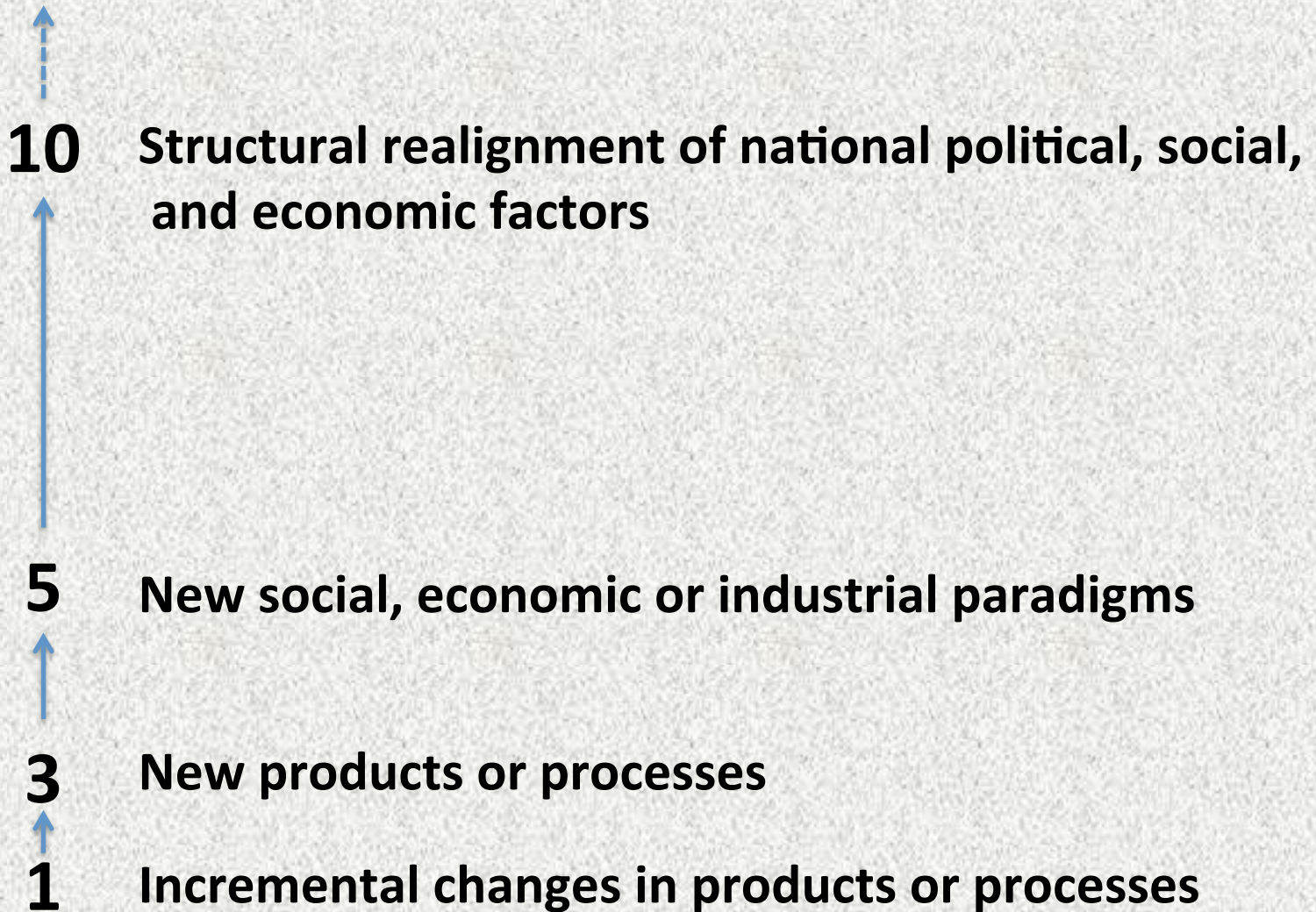
Critical importance of

- *transferrable assets*
- *positional assets*
- *“transitional” assets*

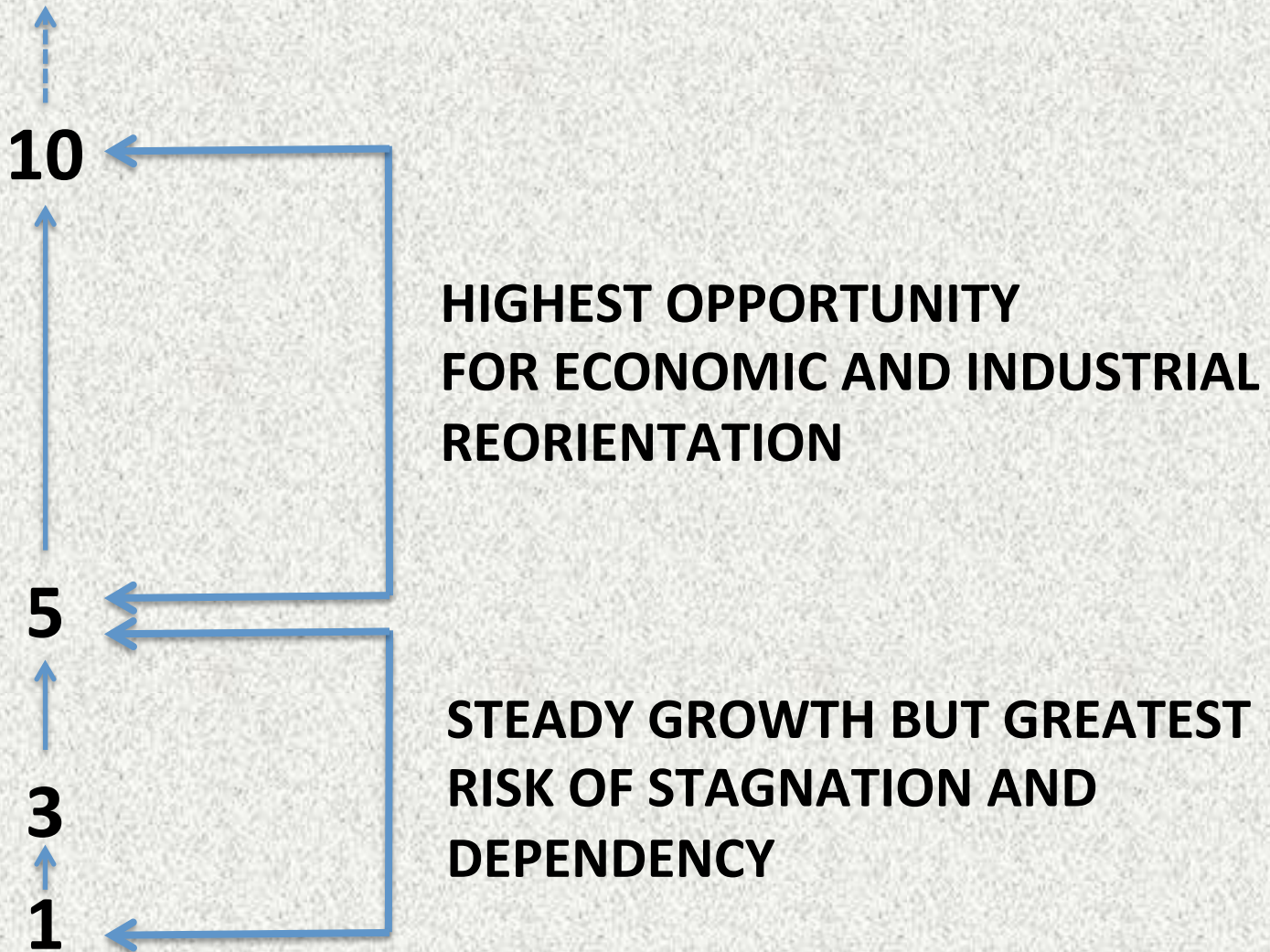
The “Richter Scale” of innovation impacts - **FREQUENCY**



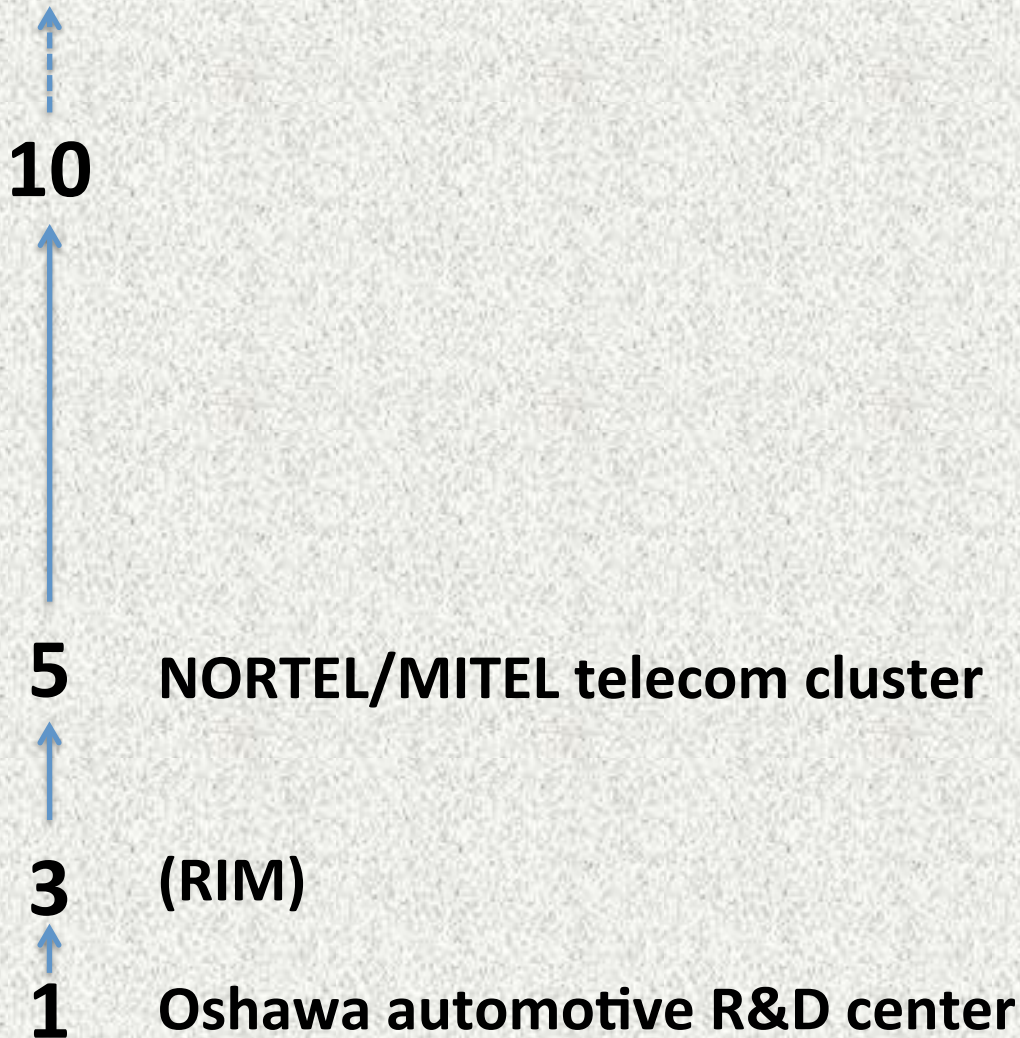
The “Richter Scale” of innovation impacts - **INTENSITY**



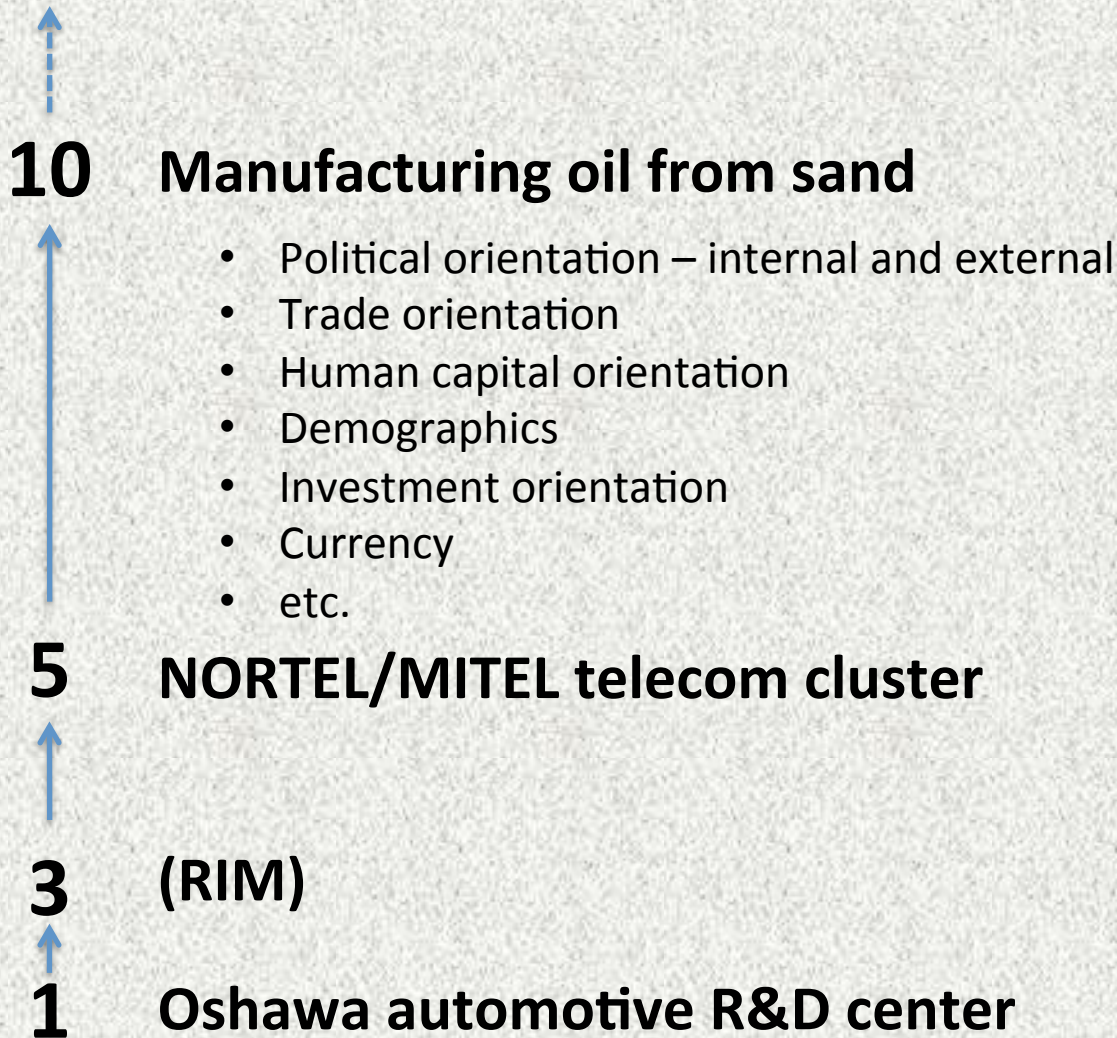
The “Richter Scale” of innovation impacts - **OPPORTUNITY**

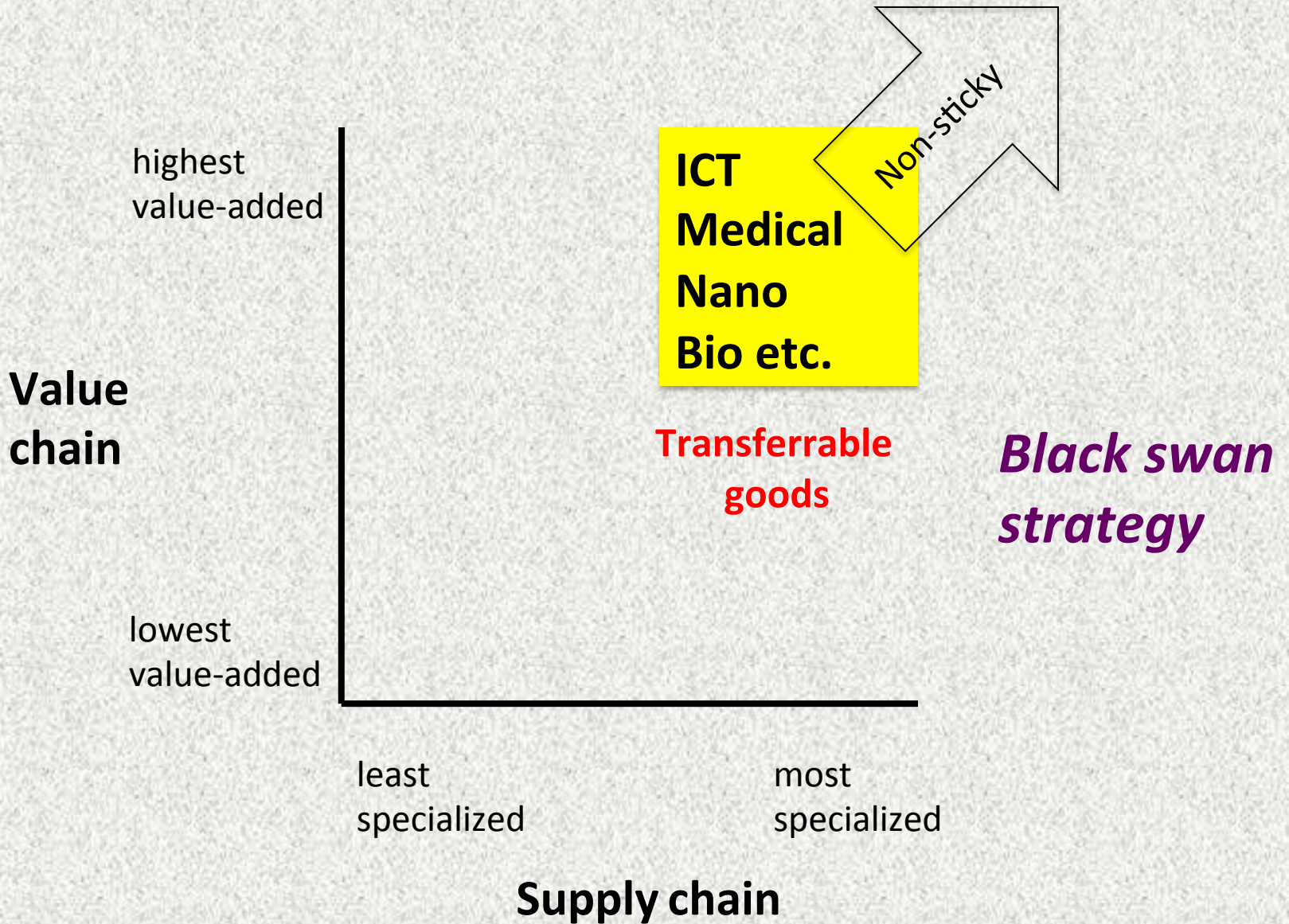


Canada on the innovation “Richter Scale”



Canada on the innovation “Richter Scale”





**Value
chain**

highest
value-added

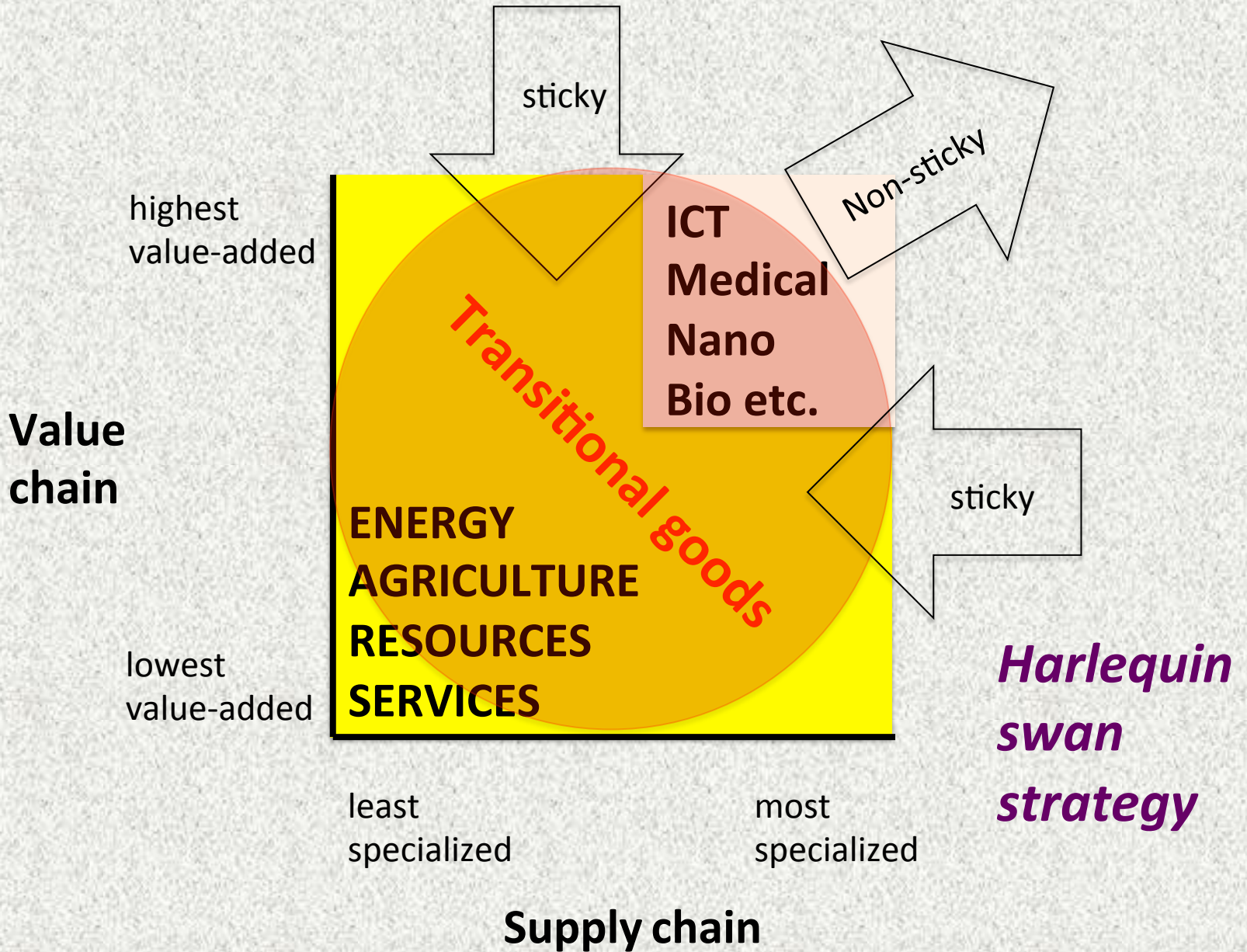
lowest
value-added



least
specialized

most
specialized

Supply chain



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***10 evidence - based
principles***

Non –prescriptive

***Guides for policy
making***

***Benchmarks for
policy evaluation***

***Open-ended, but
sufficient to move
forward***

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